Functional Forests

The Role of California Forests in Achieving Statewide Carbon Neutrality

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BACKGROUND

In 2018, Governor Jerry Brown issued Executive Order B-55-18, pledging California to achieve statewide carbon neutrality by 2045. To achieve this ambitious goal, the State needs to both reduce emissions and remove carbon dioxide (CO_2) from the atmosphere.

California's forests play an important role in carbon storage in the State. However, increasing drought severity and intensity of wildfires threatens the effectiveness of the State's forests as a carbon sink. To ensure that California's forests continue to help offset the state's carbon emissions, State policymakers and land managers will need to prioritize carbon storage in forest management and in climate policy (Liang et al., 2018).



Figure 1. Land type across California. (USDA, 2020)

OBJECTIVES

Identify forest management practices that cost-effectively store carbon.



Identify policies to incentivize these forest management practices and support carbon neutrality.

TOOL FOR POLICYMAKERS: MCCs

- We created marginal cost curves (MCCs) for forest management across forest land in California
- These MCCs estimate the costs and carbon consequences of managing California's forests
- MCCs inform policymakers which forest management practices to promote to meet carbon neutrality & provide a mode of comparison to other carbon abatement strategies

APPROACH

Four Steps to Creating a Marginal Cost Curve

To create our MCC, we used the U.S. Forest Service Biosum model, which simulates the effects of management practices on the the growth of forest land over time. For our project, we estimated the costs of applying 31 different treatments to over 2,000, 5,000 acre plots across California. We then applied a 5% discount rate to determine the present value of costs and carbon implications of each treatment over 30 years.



We subtracted a baseline reference point representative of current management from each modeled result. We used two baselines: (1) Business as Usual (BAU) baseline (2) Assumed Management baseline based on the California Air Resources Board (CARB) method of granting forest carbon offsets. We selected the treatment for each plot that yielded the **lowest per-unit carbon costs** for our MCC. If no treatments for a plot yielded an increase in carbon relative to the baseline, that plot was not selected. We then **arranged the treatments in order of their cost (\$/ton)** to generate the MCC.

MAIN FINDINGS

Baseline matters. Scenarios relative to a CARB baseline stored more carbon at a lower cost than scenarios relative to a BAU baseline.



At the current forest offset price (\$15/ton of carbon), CA forests can store:

Relative to BAU Baseline 0.06 million tons C

Relative to CARB Baseline 0.42 million tons C

Grow-only management stores the most carbon. Grow-only imposes the least management costs to store the most carbon



Forest management may be a costly abatement strategy

• Additional carbon storage through forest management contributes a relatively small amount given a statewide goal to store 15.5 million tons of carbon through forest management per year by 2045.

Management assumptions are important

• The baseline amount of forest carbon that the State chooses is critical to evaluate how much *additional* carbon a treatment could store.

POLICY IMPLICATIONS

We evaluated the State forest carbon offset program and federal conservation incentive programs for their ability to motivate cost-effective forest management for increased carbon storage.







Co-benefits approach could be modeled on existing federal incentive-based policies



State should consider a statewide forest carbon inventory instead of project-level accounting

RECOMMENDATIONS

- Incorporate the co-benefits of forest management into climate policy-- managing forests for carbon & other ecosystem services may make it more economically viable.
- 2 Utilize a statewide forest carbon inventory to measure the increase in carbon storage from forest management projects
 - Compare the MCCs of other industries to the MCC of forest management to design cost-effective climate policy.

LIMITATIONS



Inclusion of Avoided Fire Emissions: Did not include avoided wildfire emissions, which could increase carbon storage.



Relatively Short Time Frame: Do not account for carbon storage that occurs after 32 years.



Incomplete Wood Products Carbon LCA: Carbon substitution benefits from burned bioenergy are not included.

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